THE SUPERIOR COURT OF THE STATE OF CALIFORNIA COUNTY OF SAN DIEGO

IN RE CLERB AUTHORIZATION TO VIEW PROBATION REPORTS, FILES, AND RECORDS

GENERAL ORDER OF THE PRESIDING DEPARTMENT

ORDER NO. 010124-35

THIS COURT FINDS AS FOLLOWS:

Pursuant to the County of San Diego Charter, Article VI, section 606, and San Diego County Administrative Code, article XVIII, section 340 et seq., the county's Citizens Law Enforcement Review Board (hereafter "CLERB") investigates and advises on the handling of citizen complaints charging officers employed by the county Sheriff's Department and county Probation Department with misconduct arising out of the performance of their duties. (San Diego County Admin. Code, art. XVIII, §§ 340, 340.9(a).) CLERB also investigates and advises on incidents, even without a citizen complaint, involving the death of an individual arising out of or in connection with actions of an officer employed by the county Sheriff's Department or county Probation Department; the use of force by an officer employed by the county Sheriff's Department or county Probation Department resulting in great bodily injury; and the use of force by an officer employed by the county Sheriff's Department or county Probation Department at protests or other events protected by the First Amendment. (San Diego County Admin. Code, art.

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XVIII, § 340.9(b).) Some of these complaints or incidents involve individuals with adult probation reports, files, and records from a prior or current term of probation (such individuals hereafter referred to as "probationer" or "probationers"). CLERB requests access to probation reports, files, and records relevant to their investigatory duties.

Pursuant to Penal Code section 1203.05(b), upon filing a petition and obtaining a court order, any person may inspect or copy a probation officer's report filed with the court in a criminal Pursuant to Penal Code section 1203.10(a), a Probation Department's records for a case. probationer, which includes the probation report filed with the court, shall be open to inspection by any person allowed access by court order. *People v. Connor* (2004) 115 Cal.App.4th 669 (*Connor*) requires that the subject of a probation report filed with the court have notice of a petition for access to the probation report, and of the opportunity to object and be heard.

CLERB and the San Diego County Probation Department (hereafter "Probation Department") stipulate to the following: (1) that access to probation reports, files, and records may substantially assist CLERB in conducting investigations within its jurisdiction; (2) that the proposed Authorization Form, attached as Exhibit A to the stipulation, satisfies the notice requirements of Connor, supra, and, if approved for use by the court, will not be amended without prior written approval of the court; (3) if the court approves of granting CLERB access to non-confidential portions of a probationer's reports, files, and records, including "personal information" as defined by Connor, then access will be granted by the Probation Department upon submission to the Probation Department of the approved Authorization Form, signed by the probationer; and (4) if the court approves of granting CLERB access to non-confidential, non-personal portions of a probationer's reports, files, and records if CLERB is unable to obtain a signed Authorization Form because the probationer is deceased then, upon submission of sufficient proof of death by CLERB to the Probation Department, the Probation Department will redact all personal information and all confidential information from the probation reports, files, and records and submit them to the court, ex parte, for review and determination whether CLERB may have access to the reports, files, and records as redacted. A copy of the stipulation and proposed Authorization Form are attached to this order as Exhibit 1.

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Based on the above, the court finds there is good cause to allow CLERB to view and copy portions of certain probation reports, files, and records relative to CLERB's investigatory jurisdiction. CLERB shall be entitled to view and copy probation reports, files, and records as follows:

- 1. The court approves of the use of the proposed Authorization Form as drafted. (See Exhibit 1.) Changes to the content of this form may only be made upon written authorization of the court, and any use of an amended Authorization Form without prior written authorization is invalid.
- 2. If CLERB presents to the Probation Department a court-approved Authorization Form, signed by a probationer who is the subject of the probation reports, files, and records to be viewed or copied, then the Probation Department shall permit CLERB to view and copy all nonconfidential information contained in that probationer's reports, files, and records, including probation reports filed with the court. In such cases, Probation shall allow the viewing and copying of "personal" information in the probation reports, files, and records as described in *Connor*, supra, including but not limited to family background, medical and psychological conditions, financial status, military record, and history of substance abuse. The Probation Department shall keep a copy of the signed Authorization Form in the probationer's records.
- 3. If CLERB presents to the Probation Department sufficient proof of death of a probationer consisting of a death certificate, medical examiner's report, or a declaration signed by a CLERB investigator or other designee of CLERB under penalty of perjury, then the Probation Department shall: (a) redact the probationer's personal information, as defined by Connor, supra, including but not limited to family background, medical and psychological conditions, financial status, military record, and history of substance abuse, and (b) submit the redacted copies to the court for review, ex parte, prior to release to CLERB. Upon court approval of the proposed redactions, the Probation Department shall permit CLERB to view and copy the redacted documents.
- 4. Before allowing CLERB to view or copy any probation reports, files, or records, the Probation Department shall redact all confidential information from the probation reports, files, and records, including but not limited to all victim information, confidential informant information, and confidential investigatory information.

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- 5. Should CLERB dispute any of the Probation Department's redactions of personal and/or confidential information from the Probation Department's reports, files, and records, regardless of whether the redactions were approved by the court, CLERB may set a hearing in Department 102 of the Central Courthouse, 1100 Union St., with written notice of the hearing date and a list of the disputed redactions or documents provided to the Probation Department at least five court days before the hearing. At any such hearing, the Probation Department shall produce for the court, to review in camera, unredacted copies of the disputed documents.
- 6. CLERB's access to and use of the information obtained under this order is limited to the work of CLERB within its investigatory jurisdiction as noted above. Any employee or representative of CLERB who reviews probation reports, files, or records obtained under this order shall be advised by CLERB of the terms and conditions of this order.
- 7. Information obtained pursuant to this order is to be kept in a confidential manner and shall not be released to any person or entity outside of CLERB, except as permitted by law or further court order.
- 8. Any unauthorized disclosure of information obtained pursuant to this order or failure to comply with the terms and conditions of this order may result in vacation of this order and may be punishable as contempt of court.
- 9. CLERB and the Probation Department shall submit any future proposed changes to, or recission of, their stipulation to the court in writing, with notice to the other party to the stipulation.
- 10. This order is not intended to replace, nullify, or conflict with any existing policies of the San Diego Superior Court, the Probation Department, or any other public or private agency.

This order does not preclude CLERB from requesting the court grant access to probation reports, files, and records in individual cases not otherwise addressed by this order. This order shall become effective on January 1, 2024, and expire on December 31, 2024, unless otherwise ordered by this court. IT IS SO ORDERED. DATED: December 27, 2023 HONORABLE MICHAEL T. SMYTH PRESIDING JUDGE

EXHIBIT 1

1 2 3 4 5 6 7 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 IN AND FOR THE COUNTY OF SAN DIEGO 10 11 IN THE MATTER OF: STIPULATION AUTHORIZING INSPECTION AND COPYING OF 12 THE CITIZENS' LAW PERSONAL AND NON-ENFORCEMENT REVIEW BOARD CONFIDENTIAL PORTIONS OF 13 PROBATION REPORTS, FILES, OR RECORDS UPON CLERB'S 14 SUBMISSION OF SIGNED AUTHORIZATION FORM TO 15 PROBATION DEPARTMENT AND ACCESS TO NON-CONFIDENTIAL 16 PORTIONS OF PROBATION REPORTS, FILES, OR RECORDS OF 17 **DECEASED PROBATIONERS UPON** SUFFICIENT PROOF OF DEATH 18 (Penal Code §§ 1203.05(b), 1203.10(a); People v. Connor (2004) 115 Cal.App.4th 19 669): EXHIBIT A 20 21 Pursuant to Penal Code sections 1203.05(b) and 1203.10(a) and People v. Connor (2004) 115 22 Cal. App. 4th 669, Petitioner Citizens Law Enforcement Review Board, hereinafter referred to as 23 "CLERB", has requested a court order granting access to inspect and copy non-confidential reports, 24 files, and records maintained by the County of San Diego Probation Department ("Probation 25 Department"). CLERB's responsibilities and duties are enumerated in the County of San Diego 26 27 STIPULATON AUTHORIZING INSPECTION AND COPYING OF PERSONAL AND NON-CONFIDENTIAL PORTIONS OF 28 PROBATION REPORTS, FILES, OR RECORDS UPON CLERB'S SUBMISSION OF SIGNED AUTHORIZATION FORM TO PROBATION DEPARTMENT AND ACCESS TO PERSONAL AND NON-CONFIDENTIAL PORTIONS OF PROBATION REPORTS, FILES, OR RECORDS OF DECEASED PROBATIONERS UPON SUFFICIENT PROOF OF DEATH

Charter section 606 and Administrative Code section 340 et seq. In sum, CLERB receives and investigates complaints regarding alleged wrongdoing or misconduct of peace officers or custodial officers performing their duties while employed by the County of San Diego's Sheriff's Department or Probation Department. CLERB also investigates certain types of incidents within its jurisdiction involving the death of an individual, the discharge of a firearm, or use of force, and peace officers or custodial officers performing their duties while employed by the County of San Diego's Sheriff's Department or Probation Department, regardless of whether a complaint is filed. Some of those complaints or incidents involve individuals with an adult probation file(s) from a prior, pending, or current term(s) of probation.

Under Penal Code section 1203.05(b), upon filing a petition and obtaining a court order, any person may inspect or copy the probation officer's report filed with the court. Under Penal Code section 1203.10(a), the court's probation file or record, which includes the probation officer's records filed with the court, shall at all times be open to the inspection by any person allowed access by court order. In addition *People v. Connor* (2004) 115 Cal.App.4th 669, requires that the subject of the report has notice of the petition for access to his or her file and of the opportunity to object and be heard.

CLERB and the Probation Department stipulate that CLERB's access to the Non-Confidential portions of probation reports, files, and records, including "personal" information as defined by *Connor*, may substantially assist CLERB in conducting investigations within its jurisdiction. CLERB and the Probation Department stipulate that if the Court finds good cause to use an authorization form that [1] gives an individual probationer notice of CLERB's standing petition requesting access to the Non-Confidential portions of the probationer's reports, files, and records, including "personal" information as defined by *Connor*, as well as notice of probationer's right to object and be heard, and [2] allows a probationer to waive the right to object or be heard (hereinafter "Authorization Form"), a copy of which is attached herein as Exhibit A, then the notice requirement in *Connor* is deemed satisfied by said Authorization Form. CLERB and the Probation Department further agree that any change to the content of the Authorization Form shall only be made pursuant to written approval by the Court.

CLERB and the Probation Department stipulate that if [a] the Court finds good cause to grant CLERB access to Non-Confidential portions of probation reports, files, or records under Penal Code sections 1203.05(b) and 1203.10(a), and [b] the court grants the Probation Department authority to release the Non-Confidential portions of probation reports, files, or records, including "personal" information as defined by Connor, upon CLERB's submission of a signed Authorization Form to the Probation Department, and the Probation Department's redaction of any and all victim information contained therein, then access for viewing and copying shall be granted.

CLERB and the Probation Department further stipulate if CLERB has jurisdiction over an incident in which the probationer did not initiate the complaint and the Authorization Form is unable to be signed because the probationer is deceased, CLERB may access the Non-Confidential portions of probation reports, files, or records, not including "personal" information as defined by Connor, upon a presentation of sufficient proof of death to the Probation Department that the probationer is deceased, such as a death certificate, medical examiner's report, or a declaration under penalty of perjury from a CLERB investigator or other CLERB designee. In these instances, CLERB and the Probation Department further stipulate that the Probation Department shall redact the deceased probationer's personal information, as defined by Connor, as well as any and all victim information from Non-Confidential portions of probation reports, files, or records. However, all Non-Confidential portions of probation reports, files, or records subject to production shall be reviewed by the Court in

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1	camera, to ensure compliance with Connor and victim privacy, prior to the Probation Department's
2	release of said information to CLERB. Said in camera review shall be conducted ex parte.
3	SO STIPULATED.
4	Dated: 12/20/2023 Ellew J. Dross
5	Ellen F. Gross, Attorney for Petitioner Citizen's Law Enforcement Review Board
6	Dated: 2 20 2023 Ellen F. Gross, Attorney for Petitioner Citizen's Law Enforcement Review Board Dated: 2-20-23
7	Citizen's Law Enforcement Review Board
8	Dated: 12-20-23 Monica Hall, Senior Deputy County Counsel Dated: 12/20/23 Tarnika Nelson, Chief Probation Officer
9	Monica Hall, Senior Deputy County Counsel
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11	County of San Diego Probation Department
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8	SUPERIOR COURT OF THE STATE OF CALIFORNIA
9	IN AND FOR THE COUNTY OF SAN DIEGO
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11	IN RE CLERB AUTHORIZATION TO VIEW) EXHIBIT A: AUTHORIZATION FORM AGREEING TO
12	PROBATION REPORTS AND RECORDS) FORM AGREEING TO) DISCLOSURE OF PERSONAL AND NON-CONFIDENTIAL PORTIONS
13	OF PROBATION REPORTS, FILES, OR RECORDS; WAIVER OF
14) CONNOR HEARING) ("AUTHORIZATION FORM") (Penal
15	Code §§ 1203.05(b), 1203.10(a); People v. Connor (2004) 115 Cal.App.4th 669)
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18	declare as follows:
19	1. I have personal knowledge of the following facts and, if called as a witness, could and
20	would testify competently to the facts stated herein.
21	a. I am either currently serving or previously completed a grant of probation for the
22	following relevant case(s):
23	;
24	b. As set forth in more detail below, Citizens Law Enforcement Review Board
25	("CLERB") has a standing request for a court order to inspect and copy probation
26	reports, files and records for purposes of investigating a complaint or incident within
27	CLERB's jurisdiction, including the non-confidential information (collectively herein
28	"Non-Confidential") and any personal information contained within the probation

reports, files and records requested, including but not limited to family background, medical and psychological conditions, financial status, military record, and history of substance abuse;

- c. I understand that *People v. Connor*, 115 Cal.App.4th 669 (2004) ("*Connor*") affords me the right to a hearing to object to the release of such "personal" information;
- d. I hereby waive my right to a *Connor* hearing and my right to object to the release of personal information contained within my probation reports, files and records to CLERB.
- 2. I understand CLERB must obtain a court order to access my probation reports, files and records pursuant to Penal Code sections 1203.05 and 1203.10. I do not object to the issuance of such order for the following case(s):
- 3. I understand CLERB's responsibilities and duties are enumerated in the County of San Diego Charter section 606 and Administrative Code sections 340 et seq. In summary, CLERB receives and investigates complaints regarding alleged wrongdoing or misconduct of peace officers or custodial officers performing their duties while employed by the County of San Diego's Sheriff's Department or Probation Department. CLERB also investigates certain types of incidents within its jurisdiction involving the death of an individual, the discharge of a firearm, or use of force, and peace officers or custodial officers performing their duties while employed by the County of San Diego's Sheriff's Department or Probation Department, regardless of whether a complaint is filed. I understand CLERB's access to the Non-Confidential portions of probation reports, files and records, including "personal" information as defined by *Connor*, may substantially assist CLERB in conducting investigations within its jurisdiction.
- 4. I am aware that the information that identifies me in the probation reports, files and records will be used solely for the purposes stated herein and CLERB is prohibited from further releasing my "personal" information.
- 5. No one has told me I must not object to the release of my personal information. No one has promised or suggested that I will receive anything of value, or be treated more favorably by San

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1	Diego County or any of its employees, officers, or agents because I did not object to the release of my
2	personal information.
3	I declare under penalty of perjury under the laws of the State of California that the
4	foregoing is true and correct, and that this declaration is executed on this day of
5	, 20, at San Diego, California.
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